

# Malaysia Economic Monitor Immigrant Labour



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# The MEM aims to support the GoM in its efforts to improve the management of foreign workers

#### Part I: Why is migration important to Malaysia's economy?

- The link between migration and economic development
- The structural factors behind immigration in Malaysia

#### Part II: Patterns of immigration

Descriptive analysis using LFS and administrative data

#### Part III: Economic costs and benefits of migration

- Labor market impacts
- Other economic impacts

#### Part IV: Assessing the Malaysian immigration system

• Description of challenges and introduction of international practices

# Part V: How can Malaysia improve its immigration management in line with its economic objectives?



## Immigrant labour contributes to Malaysia's development

#### Immigrant workers have relaxed key constraints

- Relatively open immigration policy reassured investors they could benefit from Malaysia's infrastructure and business environment while accessing lower-cost labor
- Migrants have allowed manufacturing to remain relatively competitive even as the commodity boom put pressure on real effective exchange rate
- Locals' education has improved as immigrant workers have taken lowskilled jobs

# Economic modelling suggests that immigration to Malaysia has direct positive impacts on GDP

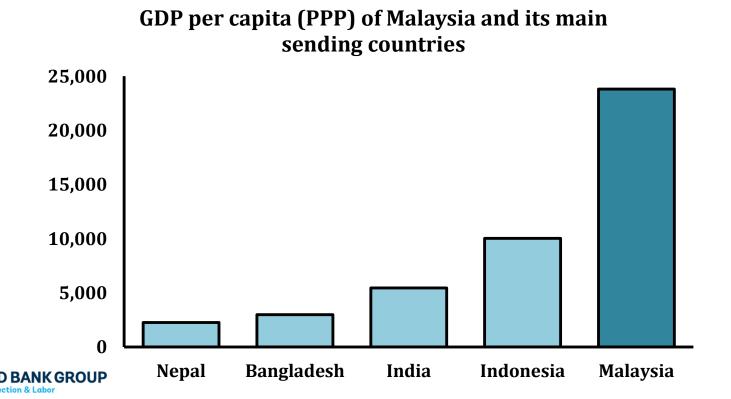
- A 10% net increase in low-skilled immigrant workers increases GDP 1.1%
- Potential channels: employment, wages, fiscal, technological change
- Similar evidence for Thailand and Singapore



### Immigration to Malaysia is a structural phenomenon

#### Large intra-regional disparities drive migration

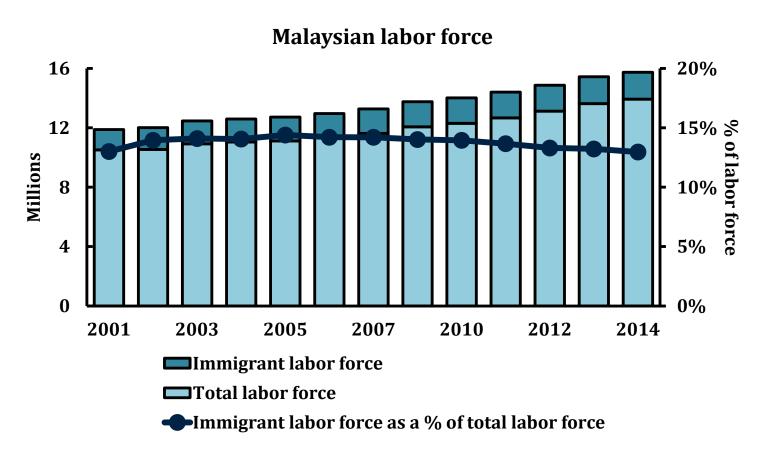
- GDP per capita
- Wages (USD609 monthly in Malaysia versus USD174 in Indonesia in 2011)
- Ageing (more important in the future)



Source: WDI.

## Foreign workers make up about 13% of the labor force

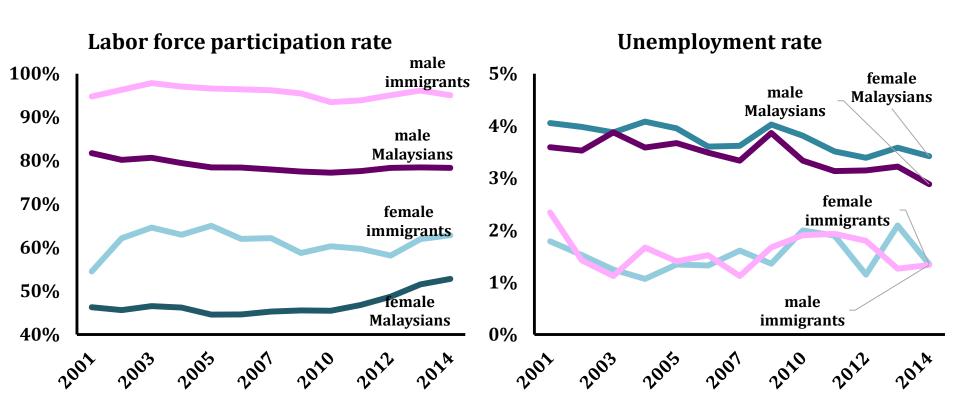
There are 2.1 million registered migrants and likely more than 1 million undocumented migrants in total





### Immigration to Malaysia is mainly economic

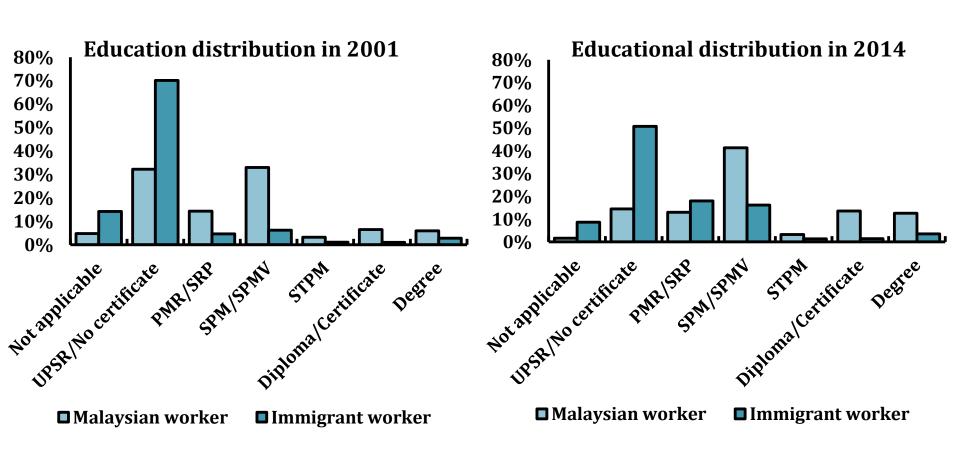
#### Most immigrants participate in the labor force and are employed





# Malaysians are much better educated than immigrants and this gap has increased since 2001

Most Malaysian workers are now secondary- or tertiary-educated

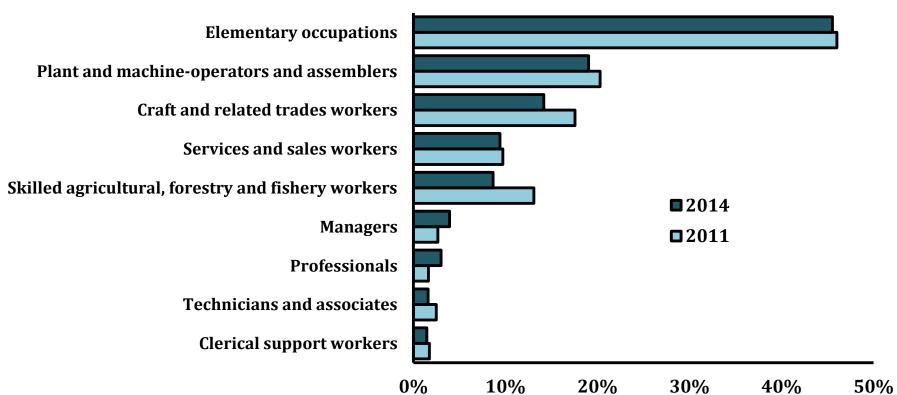




# Immigrant workers are concentrated in low-skilled occupations

Immigrant workers represent just under 50% of workers in elementary occupations

#### Immigrant share of employment

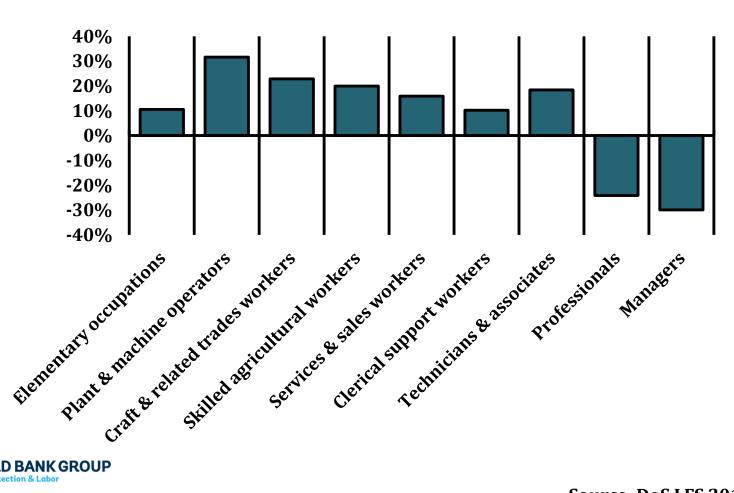




### Local workers earn a wage premium over immigrants

#### This is true for all but the highest-skilled occupations

% increase in wages associated with being Malaysian





# The impacts of immigration to Malaysia

Economic modelling suggests that immigration to Malaysia has direct positive impacts on GDP

• A 10% net increase in low-skilled immigrant workers increases GDP 1.1%

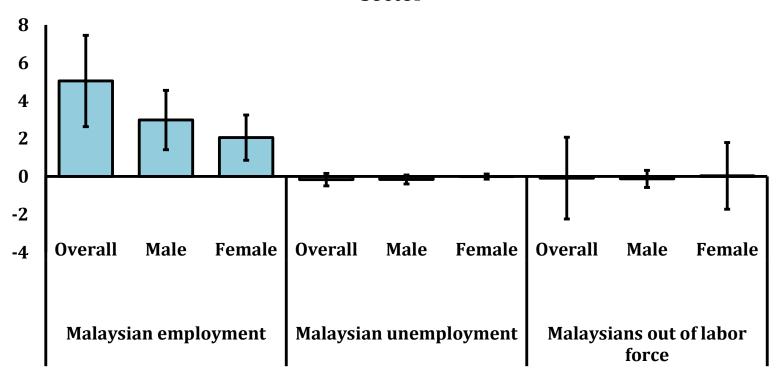
Potential channels include employment, wages, fiscal effects, and technological change



# Immigration leads to employment expansions in Malaysia

10 new immigrants to a state and sector lead to 5.2 jobs for Malaysians in that state and sector

# of jobs resulting from 10 new immigrants in a state and sector

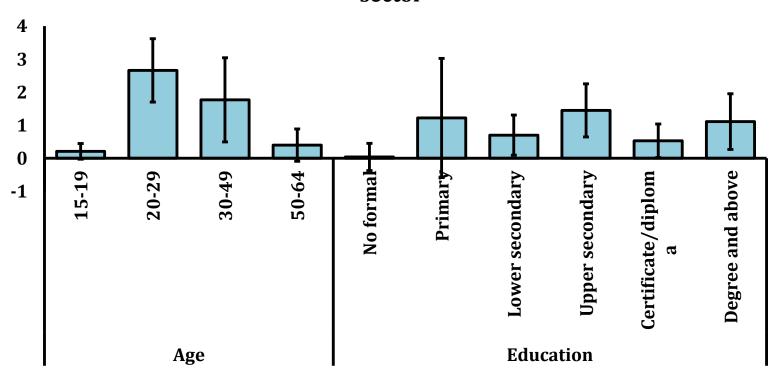




# Immigration leads to employment expansions in Malaysia

The impact is largest for the young and well-educated

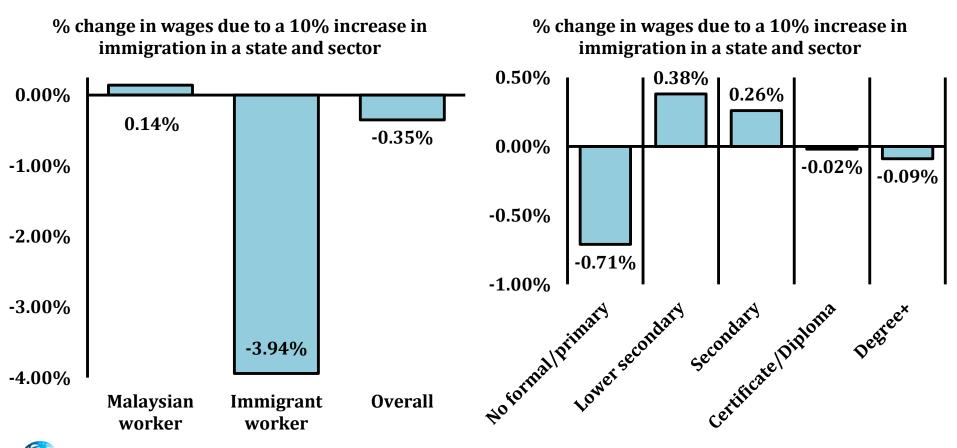
# of jobs resulting from 10 new immigrants in a state and sector





# Immigration decreases the wages of immigrants

Immigration also reduces the wages of the least-educated Malaysians while increasing those of the medium-educated



# Bringing these results together

Lower-skilled migrants facilitate the ability of Malaysians to work in midskilled occupations such as foremen or mid-level managers

- Immigration reduces production costs primarily by reducing the wages of existing immigrants
- This results in expansions in output
- This expansion in output counteracts the substitution effect normally associated with immigration
- The employment of Malaysians increases



# The fiscal costs of immigration are generally low

#### Research from other countries finds a small impacts

Around -0.3% of GDP on average in the OECD

#### There are reasons to believe this is true in Malaysia as well

- Fiscal impacts are smaller where labour migration dominates and where immigrant populations are relatively young
- Levies, consumption taxes, and the health insurance requirement all limit fiscal exposure
- Undocumented immigrants may have a larger impacts because they are not subject to the foreign worker levy or the health insurance requirement, but undocumented immigrants still contribute through consumption (taxes and growth)



Defining a new immigration system that leverages immigrant contributions to achieve Malaysia's development goals



# **Current immigration system has some challenges**

Fragmentation

Bilateral Labour agreements and MoUs not linked to labour market needs

Quotas not linked to market needs

Arbitrary wages cut-offs, often misreported

Third parties intermediaries raising costs

**Uncoordinated enforcement** 

Many of these policies translate into higher undocumented workers



# Towards a immigration system in line with the economic and social objectives of the country

Immigration system linked to HR system

**Evidence-base system** 

From Quotas to Levies

From wages to value added

Leverage technology to improve enforcement

Train Malaysians low skilled

Adopt productivity – enhancing technology



#### Terima kasih!

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